

Executive Summary

As part of its obligation to the Convention on Biological Diversity, Canada has pledged to protect 10% of its marine waters by 2020. So far, nearly 3.5% of Canada's oceans have been designated as Marine Protected Areas (MPAs)-but extractive activities (e.g. fishing, mining) are allowed in over 97% of these refuges. As a result, Canadian MPAs are unlikely to achieve their primary objective: preservation of biodiversity and ecosystem services. Thus, it is critical that the Government of Canada bans extractive activities in all new MPAs and acts immediately to stop them in at least 50% of existing MPAs. It should also commit to regular revision of MPA policies to ensure they reflect best conservation practices.

What Is the Problem?

In 2010. Canada committed to meet the 20 Aichi Biodiversity Targets set during the 10th Convention on Biological Diversity¹. Aichi Target 11 focuses on the need to increase the amount and **quality** of protected areas and establishes a target of 10% protection of the ocean by **2020**¹. So far, Canada has made significant strides in increasing the quantity of Marine Protected Areas (MPAs). The federal government has set-up 12 MPAs under the Oceans Act, which account for nearly 3.5% (212,000 km²) of Canada's oceans². However, the **quality** of protection enforced in Canada's MPAs is not meeting international standards. The International Union for Conservation of Nature (IUCN) suggests that all extractive activities (e.g. industrial fishing, sea-bed mining, oil and gas extraction) are prohibited in MPAs³, vet less than 3% of Canadian ocean in MPAs is subjected to this regulation⁴.

Two types of extractive activities currently allowed in Canada's MPAs: oil extraction (top) and bottom trawling (bottom).

- National Advisory Panel on Marine Protected Area Standards, 2019

⁴ CPAWS, 2018b

Beccaria, 2016 Vonin, n.d.

CPAWS, 2018a

Why Does It Matter?

According to the IUCN, the primary objective of an MPA is to "achieve long-term conservation of [biodiversity] with associated ecosystem services"³. In 2017, a group of marine scientists conducted a study examining how effective fully-protected MPAs (in which all extractive activities are prohibited) are in achieving this objective compared to their partially-protected counterparts⁵. They found that fish biomass and ecosystem structure and complexity are restored and sustained over time in fully-protected MPAs, but not in those with partial protection. As a result, fully-protected MPAs have 350% more fish biomass; greater resilience to climate change; and larger benefits to nearby fisheries (through spill-over effects) than partially-protected ones. These findings suggest that Canada's current MPA network, which allows extractive activities, is unlikely to achieve its main objective.

ANTICIPATED BENEFITS OF FULLY-PROTECTED MPAs⁵

- *Ecological:* preservation of marine biodiversity; greater resilience of marine ecosystems
- Economic: spill-over effects; long-term fishery stability; opportunities for eco-tourism
- **Societal:** better water quality and coastal protection; food security; preservation of cultural practices related to the sea

What Can Be Done?

If Canada continues to implement MPAs without effective standards of protection, long-term conservation of biodiversity and ecosystem services in Canadian waters will not likely be achieved. This could negatively affect fisheries, tourism, water quality, coastal communities, and social well-being⁵. Thus, it is crucial that the Government of Canada amends the Ocean Act to prohibit all extractive activities in future MPAs. Furthermore, the Government should work with relevant stakeholders. local communities, and First Nation groups to cease extractive activities in at least 50% of each existing MPA. Lastly, the Canadian government should commit to regular revision of policies regarding MPAs to ensure they stay up-to-date with international standards. Through these actions, Canada will have greater success in preserving marine biodiversity, and its associated ecological, economic and social values, for generations to come.

SUMMARY OF RECOMMENDATIONS

BAN EXTRACTIVE ACTIVITIES IN ALL NEW MPAs STOP EXTRACTIVE ACTIVITIES IN AT LEAST 50% OF CURRENT MPAS COMMIT TO **REGULAR REVISION** OF MPA POLICIES

Intended audience:

The Canadian Ministry (Justin Trudeau and his appointed Cabinet)

Policy to be sent to:

The Honourable Jonathan Wilkinson, Minister of Fisheries, Oceans and the Canadian Coast Guard

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